

ESF-21

MILITARY SUPPORT

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ESF-21

MILITARY SUPPORT

PRIMARY AGENCIES: Office of Emergency Management(OEM) City Mayor
Greene County Commission City Council

SUPPORT AGENCIES: Greene County Sheriff's Department Springfield Police Department
Springfield/Branson Regional Airport
State Emergency Management Agency
Missouri National Guard
Civil Air Patrol (CAP)

I. PURPOSE

The Missouri National Guard has manpower and assets readily available throughout the State that can assist local jurisdictions in responding to a disaster. The purpose of this ESF is to provide guidance to local officials in the coordination of these resources in support of local domestic operation during the response and recovery from a disaster.

II. SITUATION AND ASSUMPTIONS

A. Situation

1. Any major disasters, whether natural, technological or terrorism related, may result in substantial damage and/or failure of a jurisdiction's existing infrastructure. Such disasters may also cause significant damage to homes and other living structures resulting in the widespread displacement of people.
2. Local governments will depend on mutual aid and other forms of assistance in order to respond to and recover from the resulting circumstances.

B. Assumptions

1. The Governor will issue an Executive Order as early as feasibly possible authorizing the Adjutant General to call to State Active Duty those National Guard personnel and equipment necessary to support the local response and recovery effort.
2. Except for during wartime situations, National Guard units from throughout the State will be available for emergency response missions.
3. Once activated, National Guard units will be available within 72 hours.

III. CONCEPT OF OPERATIONS

A. General

1. During a disaster, the Office of Emergency Management (OEM) will coordinate the implementation of this ESF. A representative from the OEM will be available in the EOC during activation to respond to requests for support submitted under this ESF.
2. After a disaster incident is stabilized and the initial emergency response priorities are fulfilled, requests for assistance will be transitioned to non-military agencies.

3. The scope of Military Support operations is to prioritize all requests for assistance and allocate available resources based upon mission priorities as established by Military Operations Command. Military Support operations include, but are not limited to:

Communications and Warning (ESF-3): Support with temporary telecommunications equipment and personnel.

Resource Management (ESF-5): Support with equipment and supplies. Provide operational and logistical management of all major recovery sites within the County.

Damage Assessment (ESF-6): Support with aerial reconnaissance of damaged area. Assist with flights for dignitaries and damage assessment teams.

Mass Care (ESF-8): Support American Red Cross (ARC) with personnel and equipment for food preparation.

Law Enforcement (ESF-9): Support with personnel and equipment to assist in law enforcement, site security, and crowd control operations.

Fire (ESF-10): Support primarily in non-urban emergency environment with personnel and aviation support. Provide support with personnel and engineering, aviation and medical equipment for urban search and rescue operations.

Counter-Terrorism (ESF-11): Support with specialized teams such as the 7th Civil Support Team-WMD (CST-WMD) and the CBRNE Emergency Response Force (CERF), including collection, sampling, repair, containment, or decontamination and neutralization of a situation which resulted from a weapon of mass destruction. Support may also include providing communications platform capability, perimeter security, medical and engineering support as well as consultation on technical matters.

Public Health and Medical (ESF-13): Support with medical personnel and equipment.

Public Works & Engineering (ESF-14): Support with personnel and equipment to assess damage to structures and clear and remove debris to support emergency operations.

Transportation (ESF-15): Support with surface and air movement of personnel and equipment.

Energy (ESF-16): Support with emergency power, fuel, engineering and operator assistance.

Food and Water (ESF-17): Support with personnel and equipment in food distribution and water purification and distribution.

Donations Management (ESF-18): Support the sorting and distribution of donated goods with personnel and equipment.

B. Actions to be Taken by Operational Time Frames

1. Mitigation

- a. Coordinate with National Guard representatives to develop effective emergency operations plans.
- b. Identify circumstances and scenarios where National Guard assistance can be

- c. used effectively.
Develop training programs and exercises with the National Guard to promote improved working relationships.

2. Preparedness

- a. Regularly update local emergency operations plans to include National Guard resources available in support of each of the ESF's.
- b. Regularly meet with National Guard representatives to identify liaisons, discuss current capabilities and availability of resources.
- c. Participate in exercises that include local response agencies as well as the National Guard.

3. Response

- a. Determine the need for Military Support.
- b. Once the need has been determined, the Office of Emergency Management will forward the request to the State Emergency Management Agency.
- c. The request will be specific as to the need (i.e., forklifts for donations management warehousing, personnel and vehicles to distribute food and water, heavy equipment—loaders and dozers to clear debris, law enforcement personnel with vehicles to support local police, etc.).
- d. SEMA will forward the request and recommendations to the Governor who will either activate the requested resources or deny activation.
- e. A military liaison will be available in the EOC any time this ESF is activated.
- f. Requests for military resources will be coordinated through the EOC.
- g. Priorities will be reassessed continually in order to address the most critical needs.
- h. Resources that are committed to response operations will be tracked and redeployed as necessary.
- i. Resources will be re-staged as needed.

4. Recovery

- a. Upon request and approval, military support resources will be provided to assist recovery activities for personnel and equipment.
- b. Military support assets will be incrementally withdrawn, as services are either contracted to the civilian sector or local/state agencies regain control utilizing their resources.
- c. Develop recovery and action strategies.

IV. ORGANIZATION AND ASSIGNMENT OF RESPONSIBILITIES

A. Primary Agencies: Office of Emergency Management, Greene County Commission, Springfield City Mayor, City Council

- 1. Chief Elected Official of effected jurisdiction(s) is responsible for requesting activation of Military Support through SEMA to the Governor.
- 2. Office of Emergency Management is responsible for facilitating request to SEMA.
- 3. Act as primary point of contact for Military Support and the Department of Defense.
- 4. Receive mission requests for ESF-20 to support other ESFs and coordinate those requests with the ESF-20 liaison for mission assignments.

B. Support Agencies:

Greene County Sheriff's Department / Springfield Police Department

Coordinate military support for law enforcement agencies.

Springfield Public Works, Building Development Service, Greene County Highway Department, Greene County Resource Management

1. Identify specialized equipment available from the National Guard.
2. Coordinate military support for debris clearance and engineering assistance.

C. State Primary Agency

Missouri Army National Guard/Missouri Air National Guard

1. Advise the Office of Emergency Management of current availability and capabilities of resources.
2. Staff the EOC on a 24-hour basis, as needed in support of this ESF.
3. Coordinate mission assignments and tasks from EOC officials, then facilitate, validate, and confirm requirements with Direction and Control (**ESF-1**) and/or SEMA.
4. Mobilize and stage, in and around the disaster area, personnel and equipment as requested, to ensure maximum support of response/recovery effort.
5. Once deployed, evaluate the immediate needs of the affected population as a result of infrastructure loss (communications, transportation, utilities, etc.), or loss, damage, or availability of essential services (food, water, housing, medical, etc.).
6. Provide support to the other ESFs.
7. Assist the process of returning the community infrastructure and services to a status that satisfies the needs of the population.
8. Develop, implement, and exercise formal procedures for the coordination of military support activities including incremental withdrawal of support during the transition from response to recovery stage, and finally to the restoration stage.
9. Upon law enforcement request for assistance, provide support for civil disturbance operations and other law enforcement, taking direction from local law enforcement with regard to apprehension and detention of civilians.

Civil Air Patrol (CAP)

1. Provide 24-hour staffing (liaison) upon request from the EOC to SEMA.
2. Provide aerial missions such as reconnaissance to search for victims, damage assessment, or environmental surveys utilizing visual, photographic, digital and video techniques.
3. Provide airborne communications support.
4. Provide radio communications-mobile or fixed locations.
5. Provide airlift (subject to regulatory restrictions).
6. Provide manual labor (e.g. filling sandbags for flood control).
7. Provide ground teams (typically used in search and rescue (SAR) missions. Ground teams may be used for house to house health and welfare checks and inventory and damage assessment. Ground teams are prohibited from participating in Counter drug or law enforcement missions.

D. Federal Primary Agency

Department of Defense (DOD)

DOD maintains significant resources (personnel, equipment, and supplies) that may be available to support Federal response to a major disaster or emergency. DOD will normally provide support only when other resources are unavailable, and only if such support does not interfere with its primary mission or ability to respond to operational contingencies.

V. DIRECTION AND CONTROL

The Adjutant General (TAG) of Missouri is ultimately responsible for all National Guard forces in the State. The senior ranking officer assigned to the disaster will be the TAG's representative and will exercise overall command of all military activities. Each responding unit will have a commanding officer that will report to the senior ranking officer.

VI. CONTINUITY OF GOVERNMENT

The line of succession for personnel with emergency response responsibilities will be in accordance with established guidelines.

The line of succession for personnel with emergency management responsibilities will be in accordance with established guidelines of the Office of Emergency Management.

VII. ADMINISTRATION AND LOGISTICS

A. Administration

1. **Activation of this ESF.** This ESF will be activated as soon as the need for military support has been identified.
2. **Activation of the EOC.** The EOC will be activated continuously while this ESF is activated.

B. Logistics

Military units responding to a disaster will coordinate food and shelter for their personnel.

VIII. ESF DEVELOPMENT AND MAINTENANCE

The Office of Emergency Management in coordination with the National Guard and other agencies referenced in this ESF is responsible for the annual review and update of this ESF.